

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF NEW HAMPSHIRE

Dennis M. Mounce

v.

Case No. 10-cv-560-PB  
Opinion No. 2016 DNH 145

Carolyn W. Colvin,  
Acting Commissioner,  
U.S. Social Security  
Administration

O R D E R

Attorney Elizabeth R. Jones seeks \$37,953.63 in attorney's fees for her representation of Social Security claimant Dennis Mounce. She argues that a fee agreement she executed with Mounce in October 2011 entitles her to fees. In my previous Order, I noted that neither Jones nor the Social Security Administration (SSA) had adequately briefed whether Jones's fee agreement addressed work she performed before this court. I therefore directed the parties to file additional briefs addressing two questions: (1) whether Jones and Mounce entered into any enforceable fee agreement entitling Jones to compensation under [42 U.S.C. § 406\(b\)](#), and (2) if not, what standard should govern an award of fees to Jones. Having reviewed the parties' responses, I now find that Jones's fee agreement does not authorize her to receive a fee award under §

406(b) but nonetheless apply the principles of [Gisbrecht v. Barnhart](#), 535 U.S. 789 (2002) to award Jones \$21,900 in fees.<sup>1</sup>

**A. Does the Fee Agreement Authorize a Fee Award Pursuant to §406(b)?**

Jones seeks fees under 42 U.S.C. § 406(b), a statute that allows attorneys to recover a portion of a claimant's past-due benefits as compensation for representing the claimant in federal court. Courts may only award fees for work done before the court and may not grant fees for work done before the SSA. See 42 U.S.C. § 406(b)(1)(A); [Clark v. Astrue](#), 529 F.3d 1211, 1215 (9th Cir. 2008). Where, as is often the case, attorneys enter into fee agreements with claimants, courts generally defer to these agreements, so long as they are "reasonable." See [Gisbrecht](#), 535 U.S. at 807-08.

Jones argues that her October 2011 fee agreement entitles her to fees under Section 406(b).<sup>2</sup> This argument is unpersuasive

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<sup>1</sup> The facts, procedural history, and legal framework of this case are set out in my previous order (Doc. No. 18), and I therefore discuss only those facts that are relevant to resolving the present motion.

<sup>2</sup> Jones signed three separate fee agreements with Mounce, but Jones only argues that the October 2011 agreement entitles her to fees here. See generally Doc. Nos. 19; 18 at 2-5 (describing the three agreements); 17 at 1 (conceding that the first agreement "specifically limited the time period it covered" and ended after the ALJ hearing in June 2010).

because the agreement does not reference fees under Section 406(b).

I begin with the agreement's language. The agreement contains three main fee provisions: a first "tier" provision, a second "tier" provision, and a clause discussing assignment of fees under the Equal Access to Justice Act (EAJA). The first tier states that if Jones wins "at any administrative level" through the first ALJ decision after the date of the agreement, Jones receives a fee of either 25% of Mounce's past-due benefits or \$6,000, whichever is less. Doc. No. 14-2 at 12 (emphasis added). The second tier states that if the first ALJ decision is a denial, and Jones files an appeal for Mounce and wins, Jones "will ask SSA" to approve a fee no greater than 25% of Mounce's back benefits. Id. (emphasis added). The second tier also provides that Jones's total fee will be "no more than the limit set by 42 U.S.C. § 406(a)(2)(A)." Id. (emphasis added). Finally, the EAJA clause states that "[i]f a court awards [Mounce] a fee under the Equal Access to Justice Act, [Mounce] assigns them to [Jones]." Id.

Thus, only the EAJA clause mentions compensation for work done before the court. The first tier prescribes compensation for Jones's representation at the "administrative level," not the court. The second tier notes that Jones will ask the "SSA"

- not the court - to approve her fee, and makes clear that Jones's fee may not exceed the limit set by Section 406(a) - which governs representation before the SSA - not 406(b) - which governs representation in court. Indeed, the agreement makes no reference to Section 406(b) at all. Finally, although the EAJA clause allows fees for court work, the EAJA provides a right to fees that is distinct from the right recognized in Section 406(b).<sup>3</sup> As such, the language of the agreement provides no basis for awarding fees under Section 406(b).

**B. What Standard Should Guide an Award of Fees Here?**

Even without an enforceable fee agreement, Jones may still recover fees for her work in this court. See 42 U.S.C. § 406(b)(1)(A) ("Whenever a court renders a judgment favorable to a claimant under this subchapter who was represented before the court by an attorney, the court may determine and allow as part of its judgment a reasonable fee for such representation . . . ."); Greenberg v. Colvin, 63 F. Supp. 3d 37, 50 (D.D.C. 2014) ("The statute . . . does not demand a contingent agreement . . . . courts have held that fees under § 406(b) may be available where

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<sup>3</sup> In fact, Jones has already received an EAJA fee from Mounce and has agreed to remit that sum to Mounce if her request for attorney's fees is granted here. Doc. No. 14 at 3; see Gisbrecht, 535 U.S. at 796 (noting that attorneys "must refund to the claimant the amount of the smaller fee") (internal alterations and quotations omitted).

there is no contingency arrangement between the claimant and his counsel."); [Sanfilippo v. Comm'r of Soc. Sec.](#), No. 8:04-CV-2079-T-27MSS, 2008 WL 1957836, at \*3 (M.D. Fla. May 5, 2008) ("This Court does not agree that Grisbrecht [sic] prohibits a fee award where there is not a contingency fee agreement."). The question is therefore what standard I should apply to Jones's fee award.

The parties describe two potential approaches. One is the lodestar method, whereby courts multiply the number of hours "reasonably devoted to each case" by a "reasonable hourly fee." [Gisbrecht](#), 535 U.S. at 797-98. The other calls for me to apply a "reasonableness" test by employing the principles described by the Supreme Court in Gisbrecht.

I adopt a blended approach. In Gisbrecht, the Supreme Court instructed courts to essentially defer to fee agreements negotiated by attorneys and claimants, so long as they are "reasonable." [See](#) 535 U.S. at 807-808. In this case, however, Jones has no enforceable fee agreement that would be entitled to deference. Nevertheless, Gisbrecht still provides helpful guidance by identifying a set of factors courts should review to determine a reasonable fee. [See id.](#) at 808. These factors include, as the SSA notes, "(1) the character of representation; (2) the results achieved; (3) whether the attorney is responsible for a delay and will profit from an accumulation of

benefits during the pendency of the case in court; and (4) whether the benefits are large in comparison to the amount of time counsel spent on the case.” Doc. No. 20 at 2; see Gisbrecht, 535 U.S. at 808.

Thus, I begin with Jones’s lodestar as a starting point and then adjust her fee by applying Gisbrecht’s factors. See Bentley v. Comm’r of Soc. Sec., 524 F. Supp. 2d 921, 925 (W.D. Mich. 2007) (“In the absence of a contingent fee agreement, the most useful starting point for determining a reasonable fee is the ‘lodestar’ . . .”). Here, Jones spent 43.80 hours on Mounce’s court case, at a rate of \$250 an hour. Doc. No. 14-2 at 70-72. A lodestar approach – multiplying hours by hourly rate – would therefore yield a fee of \$10,950.<sup>4</sup>

Using \$10,950 as a starting point, I now apply the Gisbrecht factors, several of which support increasing Jones’s fee. For starters, her work before this court took considerable skill. Jones had to establish Mounce’s past disability despite

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<sup>4</sup> In her brief, Jones states: “[s]hould the court find that the fee agreement is unenforceable under § 406(b) then a more complete list of total hours spent, to include paralegal time, will be submitted.” Doc. No. 19 at 9. I see no need to have Jones submit further documentation about her hours because the total fee I award – twice the lodestar – encompasses both the time she spent on the case and any reasonable paralegal hours. As such, I decline to give the parties further time to submit even more documentation above what has already been submitted.

multiple past denials, a fact that required her to present more than boilerplate arguments. Cf. [Joslyn v. Barnhart](#), 389 F. Supp. 2d 454, 456-57 (W.D.N.Y. 2005) (giving weight to representation that shows "effort expended by the attorney demonstrated through pleadings which were not boilerplate and through arguments which involved both real issues of material fact and required legal research."). Second, Jones's work was effective. She won Mounce nearly seven years of back benefits, worth \$151,814.50. Doc. No. 14 at 2. She did this, moreover, while bearing a significant risk that she would not be compensated at all for her work, since Mounce paid no fee upfront. Cf. [Bentley](#), 524 F. Supp. 2d at 924 (noting Congress's concern in enacting Section 406(b) that attorneys taking Social Security cases risked "nonpayment of appropriate fees").

Third, in addition to securing back benefits, Jones also won ongoing disability payments for Mounce, a significant future benefit. Cf. [Crawford v. Astrue](#), 586 F.3d 1142, 1152 (9th Cir. 2009) (en banc)\_(highlighting, as a reason to approve a high attorney fee, the fact that "attorneys will receive no percentage of the substantial future benefits paid to the claimants"). Fourth, there is no indication that Jones engaged in delay tactics in order to increase her total fee. See [id.](#) at 1148 (condemning "dilatory conduct" by attorneys).

Given these factors, an award of \$21,900, or twice the lodestar of \$10,950, is warranted. This fee represents a rate of \$500 an hour, and is significantly lower than the \$37,953.63 Jones seeks, but significantly higher than her normal hourly rate. This award is consistent with fees endorsed by other courts.<sup>5</sup>

### **CONCLUSION**

I grant Jones's motion (Doc. No. 14) and award attorney's fees in the amount of \$21,900 (Twenty-One Thousand Nine Hundred Dollars). I direct Jones to remit to Mounce her prior EAJA fee of \$5,875.20. See 28 U.S.C. § 2412 note, Act of Aug. 5, 1985, Pub. L. No. 99-80, § 3, 99 Stat. 183, 186; Gisbrecht, 535 U.S. at 796 (requiring attorneys to "refun[d] to the claimant the

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<sup>5</sup> On the higher side, in Ezekiel v. Astrue, Judge Hornby reduced a fee request from \$6,426 to \$3,675, which represented an hourly rate of \$1,225, or three times the attorney's lodestar. See 853 F. Supp. 2d 177, 178, 181 (D. Me. 2012). On the lower side, in Bentley, Judge Bell reduced a fee award to \$4,440, which represented exactly the lodestar rate of \$200 an hour. 524 F. Supp. 2d at 926. Somewhere in the middle, in Moriarty v. Astrue, Judge McAuliffe upheld a fee request of \$19,438.60 for 44.35 hours of work, or \$438 an hour, noting that the request was "entirely reasonable" given that it was less than twice the lodestar, based on the attorney's hourly rate of \$250. See 2010 DNH 055, 4-6. Jones's fee falls well within this range.



amount of the smaller fee.”) (alteration in original).<sup>6</sup>

SO ORDERED.

/s/ Paul Barbadoro  
Paul Barbadoro  
United States District Judge

August 23, 2016

cc: Elizabeth R. Jones, Esq.  
T. David Plourde, Esq.

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<sup>6</sup> Legislation enacted in 1985 states:

Section 206(b) of the Social Security Act (42 U.S.C. 406(b)(1)) shall not prevent an award of fees and other expenses under section 2412(d) of title 28, United States Code [the EAJA]. Section 206(b)(2) of the Social Security Act shall not apply with respect to any such award but only if, where the claimant's attorney receives fees for the same work under both section 206(b) of that Act and section 2412(d) of title 28, United States Code, the claimant's attorney refunds to the claimant the amount of the smaller fee.

Act of Aug. 5, 1985, Pub. L. No. 99-80, § 3, 99 Stat. 183 (published in the notes following 28 U.S.C. § 2412) (“Public Law No. 99-80”).